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2019 ANNUAL REPORT

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Cover Photo By Josh Banks



INDEPENDENT AUDITORS' REPORT

To the Public Utilities Board Rochester Public Utilities Rochester, Minnesota

Report on the Financial Statements

We have audited the accompanying financial statements of Rochester Public Utilities, enterprise funds of the City of Rochester, Minnesota, as of and for the year ended December 31, 2019, and the related notes to the financial statements, as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control over financial reporting relevant to the Rochester Public Utilities' preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Rochester Public Utilities' internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of Rochester Public Utilities as of December 31, 2019, and the respective changes in financial position and cash flows thereof for the years then ended in accordance with accounting principles generally accepted in the United States of America.

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Emphasis of Matter

As discussed in Note 1, the financial statements present only the Rochester Public Utilities enterprise funds and do not purport to, and do not, present fairly the financial position of the City of Rochester, Minnesota, as of December 31, 2019 and the respective changes in financial position, or cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America. Our opinions are not modified with respect to this matter.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the required supplementary information as listed in the table of contents be presented to supplement the financial statements. Such information, although not a part of the financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the financial statements, and other knowledge we obtained during our audit of the financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements as a whole. The Operating and Financial Statistics as identified in the table of contents are presented for purposes of additional analysis and are not a required part of the financial statements. Such information has not been subjected to the auditing procedures applied in the audit of the financial statements, and accordingly, we express no opinion or provide any assurance on it.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have issued our report dated March 31, 2020 on our consideration of Rochester Public Utilities' internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Rochester Public Utilities' internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Rochester Public Utilities' internal control over financial reporting and compliance.

Baker Tilly Virchan Krause, UP

Madison, Wisconsin March 31, 2020

MANAGEMENT'S DISCUSSION & ANALYSIS (unaudited)

The following discussion and analysis of the financial results of Rochester Public Utilities (RPU or the Utility) provides an overview of the Utility's financial activities for the year ended December 31, 2019 compared to the year ended December 31, 2018. This discussion is designed to be used in conjunction with the financial statements and notes, which follow this section.

Rochester Public Utilities is a municipal utility governed by a five-member board under the authority of the Home Rule Charter. Rochester Public Utilities is comprised of two separate utilities, the Electric Utility and the Water Utility.

Overview of the Financial Statements

Financial Statements

The Statements of Net Position present each Utility's assets, deferred outflows of resources, liabilities and deferred inflows of resources, with the difference between them reported as net position. The Statement of Net Position provides information about the nature and amount of investments in resources (assets), deferred outflows of resources, the obligations to creditors (liabilities), and deferred inflows of resources. Net position increases when revenues exceed expenses. The Statements of Revenues, Expenses, and Changes in Net Position report the revenues and expenses during the periods indicated. The Statements of Cash Flows provide information about each Utility's cash receipts and payments from operations, as well as funds provided and used in investing and financing activities.

Notes to Financial Statements

The notes to the financial statements provide additional information that is essential to a full understanding of the amounts provided in the financial statements.

Required Supplemental Information

The required supplemental information provides historical information about RPU's defined benefit pension plans including changes in the net pension liabilities, annual contributions made to the pension plans, and changes in plan provisions and actuarial assumptions.

HIGHLIGHTS

- Rochester continued to grow with 1,047 new electric customers and 268 new water customers added in 2019. This compares with growth of 1,102 electric customers and 451 water customers in 2018.
- Electric retail revenues were down \$4.0 million or 2.6% from 2018, along with a decrease in kilowatthour sales of 30.6 million kWhs or 2.5%. A 1.9% overall rate increase effective January 1, 2019 contributed favorably to revenues, but was offset by the Power Cost Adjustment (PCA), which passes through changes in wholesale power costs over or under a set base amount. Southern Minnesota Municipal Power Agency (SMMPA), RPU's primary wholesale power supplier, had a 4.0% general rate decrease in 2019. The annual system peak demand of 284 megawatts was set in July, and compares with a peak demand of 277 megawatts in 2018 and the all-time system peak demand of 292 megawatts in 2011.
- Water retail revenues were up \$0.4 million or 3.7% over 2018, while sales volume was down 288,000 ccf (hundred cubic feet) or 5.1%. The increase in revenues was due to a 6.0% rate increase effective January 1, 2019 offset by the decrease in sales volume.
- An Electric Utility cost-of-service study was completed in 2017, with a two-year rate track presented for 2018 and 2019. The Utility Board and Rochester City Council elected to approve a one-year increase of 1.5% for 2018. In 2018, the Board and City Council approved a one-year increase of 1.9% for 2019. The increase was effective January 1, 2019. The Utility Board and City Council also approved a one-year increase of 6.0% for the Water Utility, effective January 1, 2019. A cost-of-service study was completed in 2019 for the Water Utility, with recommended rate adjustments proposed for the next five years. The rate increases are needed for both Utilities to build reserves for the future replacement of aging infrastructure, support the operation and maintenance of the Utilities, and make long-term investments to address the reliability, efficiency and growth of both Utilities.
- Rates for purchased power from SMMPA decreased 4.0% in 2019. Purchased power costs from SMMPA and the Midcontinent Independent System Operator (MISO) market represented 66% of electric operating expenses for 2019.
- The expansion and renovation of the thirty-year-old Service Center facility was completed and occupied in 2019. The expansion and renovation addresses long-term space and service needs, adding approximately 27,000 square feet of new garage space and 12,000 square feet of new office space, along with substantial renovation of a portion of the existing facility.
- The new customer service and billing system went live in November 2019. The new software system improves customer self-service options and provides real-time applications and field mobility capabilities. In tandem with the customer service and billing system, a new communications platform was implemented, enhancing customer self-service options and proactive communications with customers.
- The Lake Zumbro Hydroelectric Dam celebrated its 100-year anniversary in August 2019 by opening up its doors to the public. RPU staff provided guided tours and shared a wealth of knowledge about the dam's operation and rich history.

- In 2016, the Rochester City Council adopted an Energy Action Plan, built around sustainability goals for the City's energy, transportation, and heating and cooling sectors. The Energy Action Plan includes an 80% reduction in greenhouse gas emissions from 2005 levels by the year 2050. In 2019, RPU updated its' long-term infrastructure plan to assess how to meet our energy and capacity requirements, while achieving our environmental goals. The study presented five scenarios, with levels of renewable energy ranging from 25% to 100%. In July, after gathering public input and considering the sustainability, reliability and affordability impacts of all five scenarios, the RPU Board voted unanimously to pursue the two scenarios that would provide 100% of the City's energy needs from renewable sources by 2030. Both scenarios call for the purchase of enough wind and solar energy to equal Rochester's annual energy consumption, with one scenario including a natural gas fired turbine generator to provide capacity and the second scenario including a four-hour battery storage backup that would be charged using energy available through the Midcontinent Independent System Operator, Inc. (MISO) market. RPU will continue to engage with residential and commercial customers to choose the best path for the community.
- In 2019, RPU continued working with a consultant on Phase Two of the Water Main Replacement Prioritization Plan. The purpose of the study is to manage aging water distribution assets, prioritize asset replacement, balance cost with service and align RPU's priorities with those of Rochester Public Works. The next steps for RPU will be to proactively work with Public Works on project priorities, integrate proposed investment level for replacements into the budget and rate setting, update its prioritization model annually, and perform a detailed analysis every five to ten years.
- In 2018, the Utility Board prioritized an initiative to study ways to support conservation, decreased carbon dioxide (CO₂) emissions through efficient electrification, and the willingness of our customers to change their electric use behaviors to achieve these goals. A key component of this study is evaluating current and alternative rate structures. A customer survey was conducted in early 2019, requesting input on conservation, electrification, and alternative rate structures. A majority of customers supported RPU's current rate structure, as well as a possible time-of-use rate structure where energy rates vary during peak and off-peak times of day. Based on the survey results, RPU management suggested, with concurrence from the Utility Board, exploring the potential creation of a three-tiered time-of-use rate, consisting of off-peak, on-peak, and super-peak rates. On a limited pilot project basis, this rate structure would be made available to customers voluntarily. Interest is expected from electric vehicle owners and other customers who feel they may benefit from time-of-use rates for everyday electric usage. In late 2019, RPU staff began working on developing the pilot project rate structure with its financial consultant.
- RPU surpassed its Aggressive Demand-Side Management (DSM) goal for 2019 of 18,344 megawatt hours in energy savings. Actual energy savings of 20,902 megawatt hours were achieved through helping commercial and residential customers install energy efficient equipment and technologies. This represents an estimated 20,902 tons of carbon reduction. The energy savings also represent 1.8% of annual retail energy sales. Savings of 9.1 million gallons of water were achieved through the use of water conservation rates, customer education, leak detection and rebates offered on clothes washers, high efficiency toilets, rain barrels and other items. This far surpassed the goal of 5.0 million gallons, and was an increase of 3.2 million gallons over 2018.

FINANCIAL ANALYSIS – ELECTRIC UTILITY

Condensed Financial Information – Electric Utility

December 31, 2019 and 2018

(In millions)

Statements of Revenues, Expenses, & Changes in Net Position

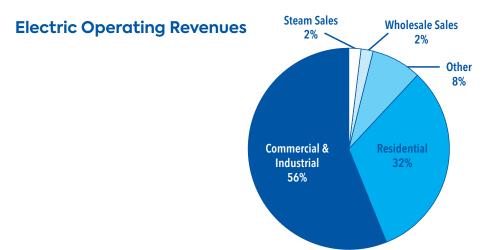
			Change
	2019	2018	2019 vs. 2018
Operating Revenues	\$164.9	\$169.3	(\$4.4)
Operating Expenses	137.2	142.1	(4.9)
Operating Income	27.7	27.2	0.5
Other Income & Expense	2.4	0.4	2.0
Interest Charges	(6.4)	(5.8)	(0.6)
Nonoperating (Expense)	(4.0)	(5.4)	1.4
Income Before Transfer and Capital Contributions	23.7	21.8	1.9
Transfers Out (In Lieu Of Tax Payments)	(8.7)	(8.7)	-
Capital Contributions	0.7	2.1	(1.4)
Change in Net Position	15.7	15.2	0.5
Net Position - Beginning of Year	165.8	150.6	15.2
Net Position - End of Year	\$181.5	\$165.8	\$15.7

Statements of Net Position

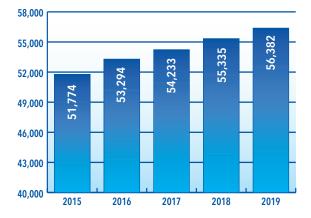
			Change
	2019	2018	2019 vs. 2018
Cash and Investments – Unrestricted	\$88.7	\$78.8	\$9.9
Cash and Investments – Restricted	1.2	1.2	-
Other Current Assets	25.2	27.2	(2.0)
Capital Assets, Net	273.6	271.7	1.9
Other Noncurrent Assets	25.1	25.4	(0.3)
Total Assets	413.8	404.3	9.5
Deferred Outflows of Resources	2.2	5.4	(3.2)
Total Assets and Deferred Outflows of Resources _	\$416.0	\$409.7	\$6.3
Current Liabilities	\$24.5	\$25.1	(\$0.6)
Long-Term Debt	184.0	192.1	(8.1)
Other Noncurrent Liabilities	22.6	20.6	2.0
Total Liabilities	231.1	237.8	(6.7)
Deferred Inflows of Resources	3.4	6.1	(2.7)
Investment in Capital Assets	97.6	88.0	9.6
Restricted – Debt Service	0.5	0.5	-
Unrestricted	83.4	77.3	6.1
 Net Position	181.5	165.8	15.7
Total Liabilities, Deferred Inflows of Resources			
and Net Position	\$416.0	\$409.7	\$6.3

OPERATING REVENUES

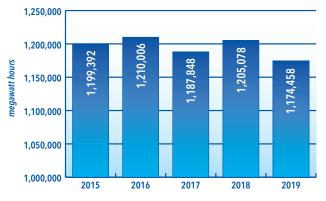
Operating revenues decreased \$4.4 million (2.6%) in 2019. Retail revenues were down \$4.0 million (2.6%) due to a decrease in kilowatt-hour sales, along with a decrease in the amount accrued through the Power Cost Adjustment. This was partially offset by a 1.9% rate increase effective January 1, 2019. Wholesale and steam revenues decreased \$2.7 million (30.3%), while other operating revenues increased \$2.3 million due in large part to a \$3.0 million distribution of excess cash reserves from SMMPA late in the year.



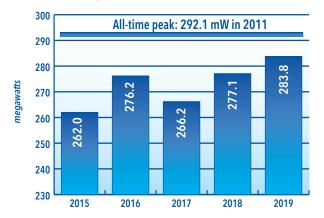
Number of Electric Customers



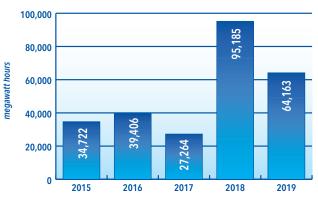
Electric Retail Sales



Electric System Peaks



Electric Wholesale Sales



OPERATING EXPENSES

Operating expenses decreased \$4.9 million (3.4%) in 2019, due to a decrease in purchased power of \$5.3 million and generation fuel of \$1.7 million. This was offset by an increase in depreciation of \$1.0 million from the addition of the Service Center expansion and customer care system, as well as an increase in salaries and benefits utilized for operations and maintenance activities of \$1.0 million. The primary driver of operating expenses for the Electric Utility continues to be purchases of power from SMMPA and the MISO market, which comprised 66% of total operating expenses.

Electric Operating Expenses Depreciation 10% Operation & Purchased 24% Power 66%

TRANSFERS OUT

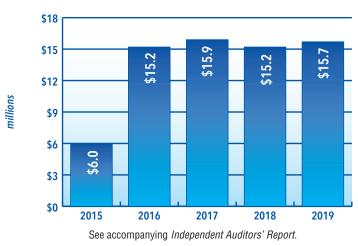
The Electric Utility makes transfers to the City of Rochester's General Fund each month based on retail kilowatt-hours sold (in lieu of tax). Transfers to the City totaled \$8.7 million in both 2019 and 2018. The in lieu of tax amount was relatively flat due to a decrease in kilowatt-hour sales offset by an increase in the in lieu of tax rate.

CAPITAL CONTRIBUTIONS

Capital contributions decreased by \$1.4 million in 2019. The previous year included a large rebate received on a project completed in 2018.

CHANGE IN NET POSITION

The Change in Net Position for 2019 was \$15.7 million, an increase of \$0.5 million from 2018. Several factors contributed to this increase. Retail revenues decreased \$4.0 million from 2018, offset by a \$5.3 million decrease in purchased power for a net improvement of \$1.3 million. Other operating revenues increased by \$2.3 million, and investment income increased by \$1.3 million. These were offset by an increase in other operating expenses of \$2.1 million, along with an increase in bond interest expense of \$0.5 million and a decrease of \$1.4 million in capital contributions. Wholesale revenues also decreased \$2.2 million from 2018, partially offset by a decrease in generation fuel of \$1.7 million for a net decrease of \$0.5 million.



Electric Change in Net Position

CASH, INVESTMENTS AND OTHER ASSETS

The ending current unrestricted cash and investments balance for 2019 was \$88.7 million, \$9.9 million higher than 2018. Approximately \$3.0 million of the increase came from the distribution of excess cash reserves from SMMPA late in 2019. The ending current restricted cash and investments balance stayed steady in 2019 at \$1.2 million. This amount represents funds restricted for debt service payments. Other current assets for 2019 were \$25.2 million, down \$2.0 million from 2018. This decrease was due primarily to decreases in accounts receivable and accrued utility revenues, offset by an increase in materials inventory. Other noncurrent assets for 2019 were \$25.1 million, \$0.3 million lower than 2018.

\$100 \$80 88 \$78.8 millions \$60 \$56.8 \$40 \$40.8 S41.7 \$20 \$0 2015 2016 2017 2018 2019

Electric – Unrestricted Cash & Investments

LIABILITIES

Current liabilities decreased \$0.6 million in 2019.

Noncurrent liabilities increased \$2.0 million in 2019 due to an increase in unearned revenues.

NET POSITION

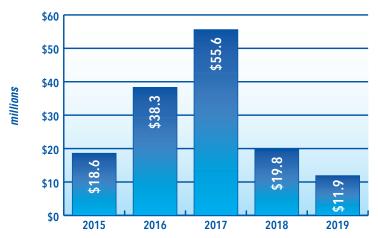
Net position invested in capital assets reflects additions to capital assets funded through rate-based revenues and fees from customers, net of debt proceeds expended on capital projects. In 2019, net position invested in capital assets increased \$9.6 million compared to 2018.

Restricted net position remained steady. This represents funds restricted for payment of debt service.

Unrestricted net position is not subject to any constraints by debt covenants or other legal requirements. In 2019, unrestricted net position increased \$6.1 million due to the results of operations.

CAPITAL ASSETS

At December 31, 2019, the Electric Utility had \$273.6 million invested in a broad range of utility capital assets, including a 46 megawatt reciprocating engine generation plant, two gas turbines, a hydroelectric power generation plant, two diesel generators, boiler plant and related equipment to provide steam to a large customer, electric transmission and distribution facilities, and various buildings and equipment. Capital assets increased \$14.9 million in 2019, reflecting investments in general facilities and the distribution and transmission systems. The increase in capital assets was offset by a \$13.0 million increase in accumulated depreciation. Additional details regarding the Utility's total assets (Electric and Water) may be found in Note 5 to the financial statements. Capital expenditures decreased by \$7.9 million in 2019, due in large part to the completion of the majority of the Service Center Building Expansion in 2018.



Electric – Capital Expenditures

LONG-TERM DEBT

At the end of 2019, the Utility had \$171.2 million in revenue bonds outstanding. No new debt was issued, and \$5.7 million was retired in 2019.

The Utility maintained an AA- bond rating from Fitch, and an Aa3 rating from Moody's. Additional details regarding the Utility's long-term debt may be found in Note 6 to the financial statements.

FINANCIAL ANALYSIS – WATER UTILITY

Condensed Financial Information – Water Utility

December 31, 2019 and 2018

(In millions)

Statements of Revenues, Expenses, & Changes in Net Position

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			Change
	2019	2018	2019 vs. 2018
Operating Revenues	\$11.6	\$10.8	\$0.8
Operating Expenses	10.3	9.9	0.4
Operating Income	1.3	0.9	0.4
Other Income & Expense	0.2	0.1	0.1
Nonoperating Income	0.2	0.1	0.1
Income Before Transfers and Capital Contributions	1.5	1.0	0.5
Transfers Out (In Lieu Of Tax Payments)	(0.4)	(0.4)	-
Capital Contributions	0.9	1.7	(0.8)
Change in Net Position	2.0	2.3	(0.3)
Net Position - Beginning of Year	105.0	102.7	2.3
Net Position - End of Year	\$107.0	\$105.0	\$2.0
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Statements of Net Position

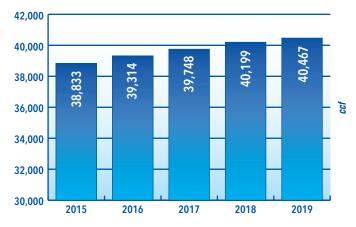
			Change
	2019	2018	2019 vs. 2018
Cash and Investments	\$10.5	\$9.3	\$1.2
Other Current Assets	1.1	1.1	-
Capital Assets, Net	98.9	98.9	-
Total Assets	110.5	109.3	1.2
Deferred Outflows of Resources	0.1	0.5	(0.4)
Total Assets and Deferred Outflows of Resources	\$110.6	\$109.8	\$0.8
Current Liabilities	\$1.5	\$2.3	(\$0.8)
Noncurrent Liabilities	1.8	1.7	0.1
Total Liabilities	3.3	4.0	(0.7)
Deferred Inflows of Resources	0.3	0.8	(0.5)
Investment in Capital Assets	98.9	98.8	0.1
Unrestricted	8.1	6.2	1.9
Net Position	107.0	105.0	2.0
Total Liabilities, Deferred Inflows of Resources and Net Position	\$110.6	\$109.8	\$0.8

OPERATING REVENUES

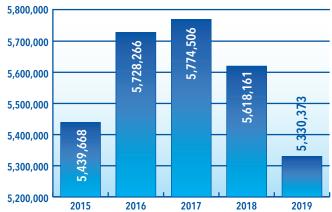
Operating revenues increased by \$0.8 million (7.4%) in 2019. Retail revenues were up \$0.4 million (3.7%), due primarily to a 6.0% rate increase effective January 1, 2019, partially offset by a decrease in sales volume.

Water Operating Revenues

Number of Water Customers

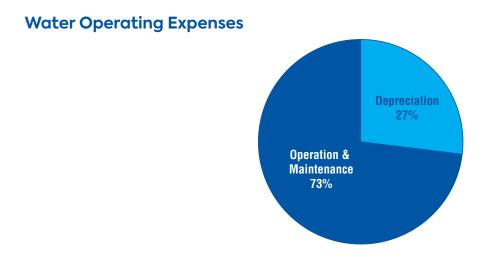


Water Retail Sales



OPERATING EXPENSES

Operating expenses increased by \$0.4 million (4.0%) in 2019 due primarily to increases in salaries and benefits.



IN LIEU OF TAX PAYMENTS

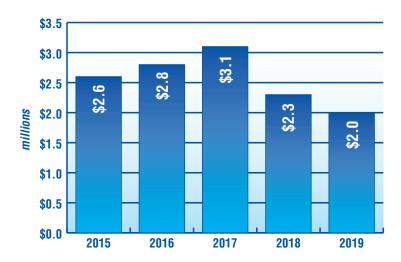
The Water Utility makes transfers to the City of Rochester's General Fund each month based on the retail water volume (ccf - hundred cubic feet) sold. In 2019, \$358,000 was transferred to the City. This was a decrease of \$10,000 from 2018 due to a decrease in the ccf sales volume, partially offset by an increase in the in lieu of tax rate.

CAPITAL CONTRIBUTIONS

Capital contributions decreased \$0.8 million in 2019. These are assets, primarily water mains and fire hydrants, which are contributed to the Water Utility from both the City and developers and are valued using a costing database that estimates their approximate construction costs. Beginning in 2013, the Utility took over the responsibility of paying for new water towers and reservoirs out of its own funds. The City collects a Water Availability Charge (WAC) specifically for this purpose and these funds will be used to reimburse the Water Utility for all or part of the cost of constructing new towers and reservoirs. No WAC funds were received in 2019.

CHANGE IN NET POSITION

The Change in Net Position for 2019 was \$2.0 million, \$0.3 million lower than in 2018. This is due to a net increase in operating income in 2019, offset by the decrease in capital contributions of \$0.8 million.

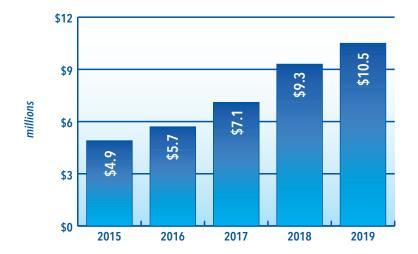


Water - Change in Net Position

CASH, INVESTMENTS AND OTHER ASSETS

The ending unrestricted cash and investments balance for 2019 was \$10.5 million, \$1.2 million higher than 2018.

Water - Unrestricted Cash & Investments



LIABILITIES

Current liabilities decreased \$0.8 million in 2019. This was due to a decrease in the amount owed to the City at the end of 2019 for water main replacements in conjunction with City street projects, and a decrease in accounts payable for subdivision work and sealing old wells.

Noncurrent liabilities increased \$0.1 million in 2019 due to an increase in pension liability for the Utility's proportionate share of the liability from the Public Employees Retirement Association of Minnesota (PERA).

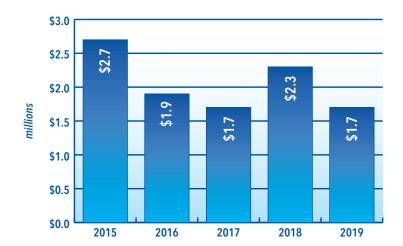
NET POSITION

Net position invested in capital assets increased \$0.1 million. This increase reflects additions to capital assets funded through rate-based revenues and fees from customers as well as contributed assets.

Unrestricted net position is not subject to any constraints established by debt covenants or other legal requirements. In 2019, unrestricted net position increased \$1.9 million due to the results of operations.

CAPITAL ASSETS

At December 31, 2019, the Water Utility had \$98.9 million invested in a broad range of utility capital assets, including 20 water storage facilities, 31 wells, water mains, pump station facilities, buildings, and equipment. Capital assets increased \$2.7 million in 2019, reflecting capital contributions as well as construction associated with the growth of the City and general facilities of the Water Utility. This increase in capital assets was offset by a \$2.7 million increase in accumulated depreciation. Additional details regarding the Utility's total assets (Electric and Water) may be found in Note 5 to the financial statements. Capital expenditures decreased \$0.6 million in 2019. Some of the major expenditure components in 2019 were Destination Medical Center (DMC) projects, water main replacements in conjunction with City street projects, and metering.



Water – Capital Expenditures

MISCELLANEOUS INFORMATION

ECONOMIC FACTORS

The City Council has approved Electric and Water rate increases as needed to support the Utility on a cost-of-service basis. In November 2018, the Utility Board approved a 1.9% rate increase for 2019 for the Electric Utility and a 6.0% rate increase for the Water Utility. The rate increases maintain the financial health of both Utilities, fund capital replacements and the continued growth of the City, while contributing to reserves for future replacement of aging infrastructure. The table below compares historical Electric and Water rate increases with the annual inflation rate, as well as an average for the last five years.

ELECTRIC AND WATER RATE CHANGE VERSUS INFLATION			
Year	Inflation %	Electric Rates %	<u>Water Rates %</u>
2020	2.0%*	0.0%	3.5%
2019	1.8%*	1.9%	6.0%
2018	2.4%	1.5%	6.0%
2017	2.1%	3.7%	6.0%
2016	1.3%	1.7%	6.0%
Annualized Average	1.9%	1.8%	5.5%

ROCHESTER PUBLIC UTILITIES ELECTRIC AND WATER RATE CHANGE VERSUS INFLATION

*Estimated Yearly Values

In addition to inflation, management continually plans for and identifies issues or potential contingencies that could impact future rates, such as system expansion, replacement of aging infrastructure, future supply costs, regulatory changes, and others. Growth of the city directly affects several of these factors.

The housing market had a strong year again in 2019, with 294 building permits totaling \$80.3 million issued for single-family homes as compared to 348 permits totaling \$98.4 million in 2018. Commercial building permits for 2019 saw 40 permits totaling \$57.7 million as compared to 36 permits totaling \$35.0 million in 2018. The 2019 amounts include a permit for a hotel, which accounts for much of the increase.

According to the US Department of Labor Bureau of Labor Statistics, the December 2019 unemployment rate of 3.0% for the area remains below the state and national rates of 3.5% and 3.5%, respectively. The employment data shows that, on average, there were slightly more people working in the Rochester area than the previous year.

The DMC initiative continues to develop and is projected to have a major impact on the future economic growth of the city. Legislation passed in 2013 required two bodies to be created: the DMC Corporation, an oversight body, and the DMC Economic Development Agency (EDA), a private nonprofit agency that contracts with the DMC Corporation Board to act as its staff, working with the City of Rochester and other stakeholders to develop and execute the DMC plans and strategy. These two groups were organized in 2013 and 2014 and now meet regularly. In March 2014, the

EDA began work on the DMC Development Plan, which was adopted by the City of Rochester in March 2015 and by the DMC Corporation in April 2015. The EDA, working with stakeholder organizations and the City of Rochester, is now charged with implementing the DMC Development Plan over the next 20 years. Specifically for Rochester, this will mean the creation of thousands of new jobs and an estimated \$270 million in additional tax revenue over the next 20 years, along with the creation and retention of new businesses with a focus on biotech companies. In 2017, an important milestone was reached when private investments reached the \$200 million mark, triggering the release of over \$500 million in State funding for infrastructure investment. In 2018, private investments totaled \$262 million, releasing approximately \$13.5 million in additional State funding. Current priorities include Discovery Square, an integrated district for the future of biomedical, research, education, and technology innovation; Heart of the City, which would extend and enhance Peace Plaza; and transportation. Several projects connected with these priorities are either in process or have recently been approved by the DMC Corporation Board. These projects include:

- 21 1st St SW development a redevelopment of the Wells Fargo Center in the Heart of the City subdistrict.
- Two Discovery Square a 124,000 square foot, LEED certified medical office and lab building with connectivity to One Discovery Square, a biomedical sciences building completed in 2019.
- Hyatt House development hotel development of an under-utilized street corner and gateway into downtown Rochester and the Mayo Clinic medical campus.
- Mobility Hubs two preliminary locations, approximately four miles apart have been identified, and up to \$400,000 in financial support has been authorized for additional studies and engineering.
- Heart of the City development design approved, as well as the development of construction documents, with the expectation of construction commencing in the spring of 2020.

Our assumption is that future growth will mirror our recent historical growth. Based on this and the cost-of-service studies completed in 2019 for the Water Utility and 2017 for the Electric Utility, while also being mindful of the impact to ratepayers, management recommended holding rates steady for the Electric Utility in 2020. Management also recommended, and the RPU Board and Rochester City Council approved a 3.5% general rate increase for the Water Utility in 2020.

Rochester Public Utilities continues to provide a customer focused reliable service to a vibrant and growing Rochester area through efficient, reliable and responsible operations that work to serve our customers and community.

REQUESTS FOR INFORMATION

The financial statements, notes, and management discussion and analysis are designed to provide a general overview of RPU's finances. Questions concerning any of the information provided in this report should be directed to RPU at 4000 E River Rd NE, Rochester, MN 55906. The phone number is (507) 280-1500. Additional information regarding RPU may also be found on its website at www.rpu.org.

Electric Utility Statement of Net Position

As of December 31, 2019

AS OF December 51, 2015	2019
ASSETS:	2019
Current Assets:	
Cash and Cash Equivalents	\$14,452,906
Investments	74,274,809
Accounts Receivable (Net) and Accrued Utility Revenues Inventories	17,804,062 6,049,595
Other Current Assets	1,323,880
Restricted Assets:	-,,
Cash and Cash Equivalents	1,174,592
Total Current Assets	115,079,844
Noncurrent Assets:	
Restricted Assets: Investments	12,955,835
Funds-Held in Trust	756
Capital Assets:	100
Construction Work in Progress	8,167,887
Land and Land Rights	9,542,782
Depreciable Assets, Net	255,933,885
Net Capital Assets Other Assets	273,644,554
Total Noncurrent Assets	<u>12,178,734</u> 298,779,879
Total Assets	413,859,723
DEFERRED OUTFLOWS OF RESOURCES	
Deferred Bond Refunding	967,841
Pension Deferred Outflows of Resources Total Deferred Outflows of Resources	<u>1,262,052</u> 2,229,893
Total Assets and Deferred Outflows of Resources	\$416,089,616
Current Liabilities: Accounts Payable Due to the Municipality	\$10,931,198 2,881,704 1,771,091
Accrued Compensated Absences	1,771,081
Accrued Compensation Customer Deposits	581,801 1,711,204
Current Liabilities Payable from Restricted Assets	1,711,204
Interest Payable	673,342
Current Maturities of Long-Term Debt	6,015,000
Total Current Liabilities	24,565,330
Noncurrent Liabilities:	1,366,041
Accrued Compensated Absences Pre-1968 Pensions Liability	6,000
Net Pension Liability	12,584,021
Unearned Revenues	8,622,433
Long-Term Debt	<u>183,986,491</u>
Total Noncurrent Liabilities	206,564,986
Total Liabilities	231,130,316
DEFERRED INFLOWS OF RESOURCES	
Deferred Revenue	375,515
Pension Deferred Inflows of Resources	2,592,754
Solar Choice Deferred Inflows of Resources	462,584
Total Deferred Inflows of Resources	3,430,853
NET POSITION:	
Net Investment in Capital Assets	97,566,739
Restricted	51,000,105
Debt Service	501,250
Funds-Held in Trust	756
Unrestricted	83,459,702
Total Net Position	<u>181,528,447</u> \$416,089,616
Total Liabilities, Deferred Inflows of Resources and Net Position	<u>ψ+10,009,010</u>

Electric Utility Statement of Revenues, Expenses, and Changes in Net Position

For the Year Ended December 31, 2019

	2019
Operating Revenues:	
Retail	\$147,940,112
Wholesale	2,502,516
Other	14,450,713
Total Operating Revenues	164,893,341
Operating Expenses:	
Purchased Power	89,721,650
Operations and Maintenance	33,460,390
Depreciation	13,565,823
Amortization of Regulatory Assets	439,550
Total Operating Expenses	137,187,413
Operating Income	27,705,928
Nonoperating Income (Expenses):	
Investment Income	2,685,061
Interest Expense	(6,388,720)
Amortization of Regulatory Assets	(84,050)
Miscellaneous, Net	(200,921)
Total Nonoperating (Expenses)	(3,988,630)
Income Before Transfers and Capital Contributions	23,717,298
Transfers Out	(8,714,477)
Capital Contributions	736,296
Change in Net Position	15,739,117
Net Position, Beginning of Year	165,789,330
Net Position, End of Year	\$181,528,447

Electric Utility Statement of Cash Flows

For the Year Ended December 31, 2019

Tor the real Lindea December 51, 2015	2019
Cash Flows From Operating Activities:	
Cash Received from Customers	\$166,553,977
Cash Paid to Suppliers	(106,128,678)
Cash Paid to Employees	(18,690,085)
Internal Activity - Payments From Other Funds	5,891,453
Service Territory Acquisition	(299,532)
Net Cash Provided By Operating Activities	47,327,135
Cash Flows From Noncapital Financing Activities: Operating Transfers to Other Funds	(8,684,031)
Cash Flows From Capital and Related Financing Activities:	(0,004,001)
Additions to Utility Plant and Other Assets	(18,064,630)
Capital Contributions Received	736,296
Principal Payments on Bonds	(5,725,000)
Interest Payments on Bonds	(8,366,350)
Net Cash Used In Capital and Related Financing Activities	(31,419,684)
Cash Flows From Investing Activities:	(01,110,001)
Interest Received	2,685,061
Investment Purchases	(7,112,380)
Net Cash Used In Investing Activities	(4,427,319)
Net Increase in Cash and Cash Equivalents	2,796,101
Cash and Cash Equivalents, Beginning of Year	12,831,397
Cash and Cash Equivalents, End of Year	15,627,498
Classified As:	<u>.</u>
Current Nonrestricted Assets	14,452,906
Restricted Assets	1,174,592
Cash and Cash Equivalents, End of Year	\$15,627,498
	2019
Reconciliation of Operating Income to Net Cash Provided by Operating Activities:	
Operating Income	\$27,705,928
Adjustments to Reconcile Operating Income to	
Net Cash Provided by (Used in) Operating Activities:	
Depreciation and Amortization	14,005,373
Bad Debts	202,174
Service Territory Payments	(299,532)
(Increase) Decrease In:	
Accounts Receivable and Accrued Utility Revenues	2,734,435
Inventories	(642,489)
Other Current Assets	(282,715)
Increase (Decrease) In:	
Accrued Liabilities and Accounts Payable	1,417,667
Accrued Liabilities and Accounts Payable Customer Deposits	281,821
Accrued Liabilities and Accounts Payable Customer Deposits Deferred Lease Revenues	281,821 (36,420)
Accrued Liabilities and Accounts Payable Customer Deposits Deferred Lease Revenues Unearned Revenues	281,821 (36,420) 2,187,394
Accrued Liabilities and Accounts Payable Customer Deposits Deferred Lease Revenues Unearned Revenues Pension Deferred Outflow/Inflow	281,821 (36,420) 2,187,394 99,757
Accrued Liabilities and Accounts Payable Customer Deposits Deferred Lease Revenues Unearned Revenues Pension Deferred Outflow/Inflow Solar Choice Deferred Inflow	281,821 (36,420) 2,187,394 99,757 (46,258)
Accrued Liabilities and Accounts Payable Customer Deposits Deferred Lease Revenues Unearned Revenues Pension Deferred Outflow/Inflow	281,821 (36,420) 2,187,394 99,757
Accrued Liabilities and Accounts Payable Customer Deposits Deferred Lease Revenues Unearned Revenues Pension Deferred Outflow/Inflow Solar Choice Deferred Inflow Net Cash Provided by Operating Activities	281,821 (36,420) 2,187,394 99,757 (46,258)
Accrued Liabilities and Accounts Payable Customer Deposits Deferred Lease Revenues Unearned Revenues Pension Deferred Outflow/Inflow Solar Choice Deferred Inflow Net Cash Provided by Operating Activities Noncash Financing and Investing Activities:	281,821 (36,420) 2,187,394 99,757 (46,258) \$47,327,135
Accrued Liabilities and Accounts Payable Customer Deposits Deferred Lease Revenues Unearned Revenues Pension Deferred Outflow/Inflow Solar Choice Deferred Inflow Net Cash Provided by Operating Activities Noncash Financing and Investing Activities : Allowance for Funds Used During Construction	281,821 (36,420) 2,187,394 99,757 (46,258) \$47,327,135 \$83,791
Accrued Liabilities and Accounts Payable Customer Deposits Deferred Lease Revenues Unearned Revenues Pension Deferred Outflow/Inflow Solar Choice Deferred Inflow Net Cash Provided by Operating Activities Noncash Financing and Investing Activities: Allowance for Funds Used During Construction Amortization of Bond Premiums, Discounts, and Refunding	281,821 (36,420) 2,187,394 99,757 (46,258) \$47,327,135 \$83,791 (1,901,509)
Accrued Liabilities and Accounts Payable Customer Deposits Deferred Lease Revenues Unearned Revenues Pension Deferred Outflow/Inflow Solar Choice Deferred Inflow Net Cash Provided by Operating Activities Noncash Financing and Investing Activities: Allowance for Funds Used During Construction	281,821 (36,420) 2,187,394 99,757 (46,258) \$47,327,135 \$83,791

Water Utility Statement of Net Position

As of December 31, 2019

100570	2019
ASSETS:	
Current Assets:	¢1 715 107
Cash and Cash Equivalents	\$1,715,107
Investments	8,814,091 722 792
Accounts Receivable (Net) and Accrued Utility Revenues	733,782
Inventories	195,928
Other Current Assets	<u>91,473</u> 11,550,381
Total Current Assets Noncurrent Assets:	11,000,001
Capital Assets:	2 120 014
Construction Work in Progress	2,130,814 677,486
Land and Land Rights	
Depreciable Assets, Net	96,102,711
Net Capital Assets	98,911,011
Total Noncurrent Assets	98,911,011
Total Assets	110,461,392
DEFERRED OUTFLOWS OF RESOURCES	150 002
Pension Deferred Outflows of Resources	<u> </u>
Total Assets and Deferred Outflows of Resources	\$110,012,200
LIABILITIES:	
Current Liabilities:	
Accounts Payable	\$289,505
Due to the Municipality	705,549
Accrued Compensated Absences	329,013
Accrued Compensation	74,998
Customer Deposits	128,158
Total Current Liabilities	1,527,223
Noncurrent Liabilities:	
Accrued Compensated Absences	177,380
Net Pension Liability	1,561,107
Total Noncurrent Liabilities	1,738,487
Total Liabilities	3,265,710
DEFERRED INFLOWS OF RESOURCES	
Deferred Revenue	32,648
Pension Deferred Inflows of Resources	302,582
Total Deferred Inflows of Resources	335,230
NET POSITION:	
Net Investment in Capital Assets	98,911,011
Unrestricted	8,100,334
Total Net Position	107,011,345
Total Liabilities, Deferred Inflows of Resources and Net Position	\$110,612,285

Water Utility Statement of Revenues, Expenses, and Changes in Net Position

For the Year Ended December 31, 2019

2019
\$9,959,245
1,698,090
11,657,335
7,605,004
2,741,529
10,346,533
1,310,802
200,753
(561)
(30,840)
169,352
1,480,154
(357,668)
890,531
2,013,017
104,998,328
\$107,011,345

Water Utility Statement of Cash Flows

For the Year Ended December 31, 2019

	2019
Cash Flows From Operating Activities:	
Cash Received from Customers	\$11,369,914
Cash Paid to Suppliers	(5,198,352)
Cash Paid to Employees	(2,380,245)
Internal Activity - Payments From Other Funds	187,775
Net Cash Provided By Operating Activities	3,979,092
Cash Flows From Noncapital Financing Activities:	
Operating Transfers to Other Funds	(354,414)
Cash Flows From Capital and Related Financing Activities:	
Additions to Utility Plant and Other Assets	(2,630,482)
Net Cash Used In Capital and Related Financing Activities	(2,630,482)
Cash Flows From Investing Activities:	
Interest Received	200,192
Investment Purchases	(859,853)
Net Cash Used In Investing Activities	(659,661)
Net Increase in Cash and Cash Equivalents	334,535
Cash and Cash Equivalents, Beginning of Year	1,380,572
Cash and Cash Equivalents, End of Year	\$1,715,107
Reconciliation of Operating Income to Net Cash Provided by Operating Activities: Operating Income	\$1,310,802
	\$1,310,00Z
Adjustments to Reconcile Operating Income to Net Cash Provided by (Used in) Operating Activities:	
Depreciation	2,741,529
Bad Debts	24,929
(Increase) Decrease In:	,
Accounts Receivable and Accrued Utility Revenues	68,347
Inventories	2,860
Prepaid and Other Current Assets	(20,455)
Increase (Decrease) In:	
Accrued Liabilities and Accounts Payable	(86,459)
Customer Deposits	(1,376)
Deferred Revenue	(167,992)
Pension Deferred Outflow/Inflow	106,907
Net Cash Provided by Operating Activities	\$3,979,092
Noncash Financing and Investing Activities:	
Nonvaon i manoning and invooting Autoritoo.	
Additions to Utility Plant and Other Assets Contributed By:	
Additions to Utility Plant and Other Assets Contributed By: City's Governmental Funds	\$3 100
Additions to Utility Plant and Other Assets Contributed By: City's Governmental Funds Developers	\$3,109 \$887,422

NOTES TO FINANCIAL STATEMENTS

As of and for the Year Ended December 31, 2019

NOTE 1: Summary of Significant Accounting Policies

The financial statements of Rochester Public Utilities (Utilities or RPU) have been prepared in conformity with accounting principles generally accepted in the United States of America as applied to enterprise funds of governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles.

The significant accounting principles and policies utilized by the Utilities are described below.

REPORTING ENTITY

The Utilities are comprised of two proprietary funds, the Electric and the Water Enterprise Funds of the City of Rochester, Minnesota (municipality). The Electric Utility is engaged in the generation, transmission, and distribution of electric power and energy, and related activities. The Water Utility is engaged in the supply, purification, and distribution of water, and related activities. The Utilities provide electric and water service to properties concentrated geographically in or near the City of Rochester.

The Utilities are a municipal utility governed by a five-member board under the authority of the Home Rule Charter. The equity of the Utilities is vested in the City of Rochester, Minnesota.

MEASUREMENT FOCUS, BASIS OF ACCOUNTING AND FINANCIAL STATEMENT PRESENTATION

The Utilities are presented as enterprise funds of the municipality. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements.

Activities are accounted for using the flow of economic resources measurement focus and the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recorded when incurred, even though actual payment or receipt may not occur until after the period ends.

GASB issued Statement No. 88 – *Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements* in March 2018. This statement defines debt for purpose of disclosure in notes to financial statements and establishes additional financial statement note disclosure requirements related to debt obligations of governments, including direct borrowings and direct placements. The Utilities adopted this statement effective January 1, 2019.

The preparation of financial statements in accordance with generally accepted accounting principles in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets, deferred outflows of resources, liabilities and deferred inflows of resources and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the period. Actual results could differ from the estimates.

ASSETS, DEFERRED OUTFLOWS OF RESOURCES, LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND NET POSITION

Deposits and Investments

For purposes of reporting cash flows the Utilities consider all highly liquid debt instruments purchased with an original maturity of 90 days or less to be cash equivalents.

Investments are stated at fair value, which is the amount at which an investment could be exchanged in a current transaction between willing parties. The bases of fair values are described in the notes to the City of Rochester's financial statements included in the City's 2019 Comprehensive Annual Financial Report. No investments are reported at amortized cost. Adjustments necessary to record investments at fair value are recorded in the operating statement as increases or decreases in investment income. Market values may have changed significantly after year end.

Investments of Utilities' funds are restricted by state statutes. Investments are limited to:

- (a) Direct obligations or obligations guaranteed by the United States or its agencies.
- (b) Shares of investment companies registered under the Federal Investment Company Act of 1940 and whose only investments are in securities described in (a) above.
- (c) General obligations of the State of Minnesota or its municipalities.
- (d) Bankers acceptances of United States banks eligible for purchase by the Federal Reserve System.
- (e) Commercial paper issued by United States corporations or their Canadian subsidiaries, of the highest quality, and maturing in 270 days or less.
- (f) Repurchase agreements with banks that are members of the Federal Reserve System with capitalization exceeding \$10,000,000, a reporting dealer to the Federal Reserve Bank of New York, or certain Minnesota securities broker/dealers.
- (g) Money market funds with institutions that have portfolios consisting exclusively of United States Treasury obligations and Federal Agency issues.
- (h) Guaranteed investment contract (gic's) issued or guaranteed by United States commercial banks or domestic branches of foreign banks or United States insurance company and with a credit quality in one of the top two highest categories. Agreements or contracts for guaranteed investment contracts with a term of 18 months or less may be entered into provided that the issuer's or guarantor's long-term unsecured debt is rated in one of the three highest rating categories (minimum A- or the equivalent) and the credit quality of the issuer's short-term unsecured debt is rated in the highest category (minimum A-1 or the equivalent).

As funds of the City of Rochester, MN, the Utilities are governed by the investment policy that has been adopted by the Rochester City Council. That policy follows the state statute for allowable investments.

Receivables/Payables and Accrued Utility Revenues

Outstanding balances between the Utilities and the primary government are reported as due from/to the municipality.

The Utilities provides an allowance for losses on receivables, as needed, for accounts considered uncollectible. Accounts receivable has been reduced by an Allowance for Doubtful Accounts of \$280,000 for the Electric Utility and \$20,000 for the Water Utility for December 31, 2019.

Revenues are recognized on the accrual basis of accounting and include estimated amounts for service rendered but not billed. Accrued revenue amounts are \$4,571,314 for the Electric Utility and \$131,256 for the Water Utility for the year ended December 31, 2019.

Inventories

Materials and supplies are generally used for construction, operation and maintenance work, not for resale. They are valued using the lower of moving average cost or market and charged to construction or expense when used. Fossil fuel inventory is valued at cost, using the last-in, first-out method.

Restricted Assets

Mandatory segregations of assets are presented as restricted assets. Such segregations are required by bond agreements and other external parties.

Other Current Assets

Prepaid expenses are recorded for insurance premiums and maintenance contracts related to computer equipment. Costs under these agreements are expensed over the time periods covered by the agreements.

Capital Assets

Capital assets are defined by the Utilities as assets with an initial, individual cost of \$5,000 or more, or group assets with a value of \$25,000 or more, and an estimated useful life in excess of one year.

Capital assets are recorded at cost or the estimated acquisition value at the time of contribution to RPU. Major outlays for capital assets are capitalized as projects are constructed. Interest incurred during the construction phase is reflected in the capitalized value of the assets constructed, net of interest earned on the invested proceeds over the same period. Capital assets in service are depreciated or amortized using the straight-line method over the following useful lives:

Electric Plant	Years
Generation	10-60
Transmission	20-45
Distribution	10-50
General	5-50
Water Plant	Years
Water Plant Source of Supply	Years 15-70
Source of Supply	15-70
Source of Supply Pumping	15-70 10-50
Source of Supply Pumping Water Treatment	15-70 10-50 30-80

Other Assets – Noncurrent

Other Assets – Noncurrent includes Regulatory Assets consisting of Bond Issue Costs and Service Territory Acquisition Costs. Refer to Note 10 for additional information on the Utility's application of accounting for the effect of rate regulation.

A summary of changes in electric other assets for 2019 follows:

	<u>Balance 1/1/19</u>	Increases	<u>Decreases</u>	<u>Balance 12/31/19</u>
Bond issue costs	\$2,319,943	\$ -	\$ -	\$2,319,943
Less: Amortization of bond issue costs	1,291,089	84,050	-	1,375,139
Nonoperating Other Assets	1,028,854			944,804
Regulatory asset-Service territory payments	17,142,509	215,087	-	17,357,596
Less: Amortization of Regulatory asset	5,684,116	439,550	-	6,123,666
Operating Other Assets	11,458,393			11,233,930
Net Other Assets	\$12,487,247		=	\$12,178,734

Deferred Outflows of Resources

A deferred outflow of resources represents a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense) until that future time.

The Electric Utility has issued revenue bonds to finance the advance and current refundings of the outstanding revenue bonds. The refundings resulted in a difference between the reacquisition price and net carrying amount of the old debt. This difference is being amortized and charged to operations over the bond term using the effective interest method. The unamortized balance as of December 31, 2019 is \$967,841.

See Note 8 for additional information regarding pension deferred outflows (inflows) of resources.

Accrued Compensation and Compensated Absences

Vacation pay, which is payable upon termination, is accrued as it is earned by employees.

The Utilities' sick leave liability is estimated based on the Utilities' past experience of making termination payments for sick leave. Employees are compensated upon termination for forty percent of their unused sick leave, after meeting certain qualifications.

Customer Deposits

Customer deposits are recorded for security deposits paid by customers to receive utility services. Deposits are returned to customers with good credit history in accordance with criteria established in the Utilities' policies. Customers are paid interest on deposits at the rate established annually by the Minnesota Department of Commerce.

Unearned Revenues

Under the terms of a 2015 agreement, the Electric Utility constructed a substation to meet the specifications of a large customer. The customer paid a Contribution in Aid of Construction (CIAC) for redundant facilities for reliability purposes and for substation capacity in excess of current needs. Per the agreement, the customer

can earn a refund of a portion of the CIAC related to excess capacity based on their measured load over the term from 2018 through 2027. A portion of the excess capacity payment becomes ineligible for refund in each of those years if the load requirement specified in the agreement is not achieved. During 2019, \$246,000 of the potential refund became ineligible for refund as the load requirement was not met and, as of December 31, 2019, \$1,968,000 of the potential refund remained recorded as an Unearned Revenue. The amount of Unearned Revenue will be reduced each year through the remainder of the ten-year term, having either been refunded to the customer if load requirement has been met, or recorded as a Contribution in Aid of Construction if not met. The substation went in service in May, 2017.

As described in Note 11 under Legal Matters, the Electric Utility is engaged in an administrative hearing before the Federal Energy Regulatory Commission (FERC) involving the recovery of RPU's Annual Transmission Revenue Requirement (ATRR) from transmission customers in the Midcontinent Independent System Operator, Inc. region. The final resolution has not yet been determined however, as of December 31, 2019, RPU has received \$6,617,533 in ATRR payments. The payments are subject to refund if the ultimate outcome is that RPU is not eligible for recovery of its ATRR. Until the final resolution is determined, RPU is recording the amounts received as Unearned Revenue.

As of December 31, 2019, customers had paid the Electric Utility \$36,900 as advances for construction of utility infrastructure which is reflected as Unearned Revenue. When the construction has been completed, such amounts will be recorded as Capital Contributions.

Long-Term Debt

Long-term debt and other obligations are reported as the Utilities' liabilities. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Gains or losses on prior refundings are amortized over the remaining life of the old debt or the life of the new debt, whichever is shorter.

Pensions

For purposes of measuring the net pension liability, deferred outflows/inflows of resources, and pension expense, information about the fiduciary net position of the Public Employees Retirement Association of Minnesota (PERA) and additions to/deductions from PERA's fiduciary net position have been determined on the same basis as they are reported by PERA except that PERA's fiscal year end is June 30. For this purpose, plan contributions are recognized as of employer payroll paid dates and benefit payments and refunds are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Deferred Inflows of Resources

A deferred inflow of resources represents an acquisition of net position that applies to a future period and therefore will not be recognized as an inflow of resources (revenue) until that future time.

The Electric Utility leases a portion of its transmission system, known as the North Loop, to Southern Minnesota Municipal Power Agency (SMMPA) under a noncancelable operating lease through the year 2030. The Utility is responsible for all operating and maintenance costs. The Utility received a lump sum payment of \$1,500,000 in 1989 and annual lease revenues of \$36,420 are being recognized ratably over the lease term. The amount deferred as of December 31, 2019 was \$374,015.

Beginning in January, 2018, the Electric Utility, working through its primary power supplier SMMPA, began a new program offering called SolarChoice whereby customers can subscribe to one or more solar panels from a utility-scale solar installation contracted to SMMPA. Each month customers receive a bill credit for the amount of energy generated by their subscribed panels. The subscription cost of \$650 per solar panel was initially recorded as a deferred inflow and is being recognized into revenue ratably over the twelve-year term of the subscription, 2018 through 2029. As of December 31, 2019 \$462,584 remained as deferred.

The Water Utility has received advance payments for leasing antenna space on its water towers. The amount of advance payments held as of December 31, 2019 was \$32,648.

See Note 8 for additional information regarding pension deferred outflows (inflows) of resources.

REVENUES AND EXPENSES

The Utilities distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with principal ongoing operations. The principal operating revenues of the Utilities are charges to customers for sales and services. Operating expenses include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

Charges for Services

Billings are rendered and recorded monthly based on metered usage.

Current electric and water rates were approved by the Utility Board and the City Council and placed into effect on January 1, 2019.

Transfers

Transfers include the payment in lieu of taxes to the municipality and outgoing contributions in aid of construction when the payment is between the two utilities that comprise RPU.

Capital Contributions

Cash and capital assets are contributed to the Utilities from customers, the municipality or external parties. The value of property contributed to the Utilities is reported as revenues on the statement of revenues, expenses and changes in net position.

Significant Customers

The top ten users of the Electric Utility represent sales of 362,364 megawatt hours (mWh) of use, which is 30.9% of the total retail mWh sales in 2019 These users also represent \$44,825,602 or 27.2% of the total 2019 operating revenues. The top two users of RPU account for approximately 221,820 mWh of use, which is 18.9% of the total retail mWh sales in 2019 and represents \$27,583,407 or 16.7% of the total 2019 operating revenues. Section 13.685 of the Minnesota Statutes does not allow the disclosure of the identity of privately-owned companies or individuals and their electric consumption, so the top ten users cannot be disclosed. RPU is not aware of any significant changes by these users that would affect the overall consumption or revenue production by its biggest customers.

The top ten users of the Water Utility represent sales of 1,076,230 hundred cubic feet (ccf) of use, which is 20.2% of the total ccf sales in 2019. These users also represent \$1,181,509 or 10.1% of the total 2019 operating revenues. The top two users of RPU account for approximately 725,586 ccf of use, which is 13.6% of the total ccf sales in 2019 and represents \$807,102 or 6.9% of the total 2019 operating revenues.

EFFECT OF NEW ACCOUNTING STANDARDS ON CURRENT PERIOD FINANCIAL STATEMENTS

GASB has approved GASB Statement No. 87, Leases, Statement No. 89, *Accounting for Interest Cost Incurred before the End of a Construction Period*, Statement No. 91, *Conduit Debt Obligations*, and Statement No. 92, *Omnibus 2020*. When they become effective, application of these standards may restate portions of these financial statements.

NOTE 2: Deposits and Investments

All deposits are insured or collateralized by securities held by the City of Rochester or its agents in the City's name.

The Utilities' equity in the City of Rochester cash and investment pool is based on actual cash receipts and disbursements and a monthly allocation of investment earnings on a pro-rata basis. Investments held in the investment pool, associated risks and fair value measurements are disclosed in the notes to the City of Rochester's basic financial statements included in the City's 2019 Comprehensive Annual Financial Report.

NOTE 3: Due to the Municipality

The following is a schedule of balances as of December 31, 2019:

<u>Due To</u>	Due From	Principal Purpose	2019 Amount
Municipality	Electric	General operating	\$100,447
Municipality	Electric	Payments in lieu of tax	722,683
Municipality	Electric	Sewer and Storm water revenue	3,196,787
		Total Electric Due To Municipality	4,019,917
Electric	Municipality	Sewer and Storm water billing fees	116,777
Electric	Municipality	Utility bills	438,942
Electric	Municipality	Utility bill collections	5,355
Electric	Municipality	General operating	51,736
Electric	Municipality	Interest on investments	525,403
		Total Electric Due From Municipality	1,138,213
		Electric Net Due to Municipality	\$2,881,704
Municipality	Water	General operating	\$496
Municipality	Water	Watermain replacement	690,892
Municipality	Water	Payments in lieu of tax	26,939
		Total Water Due To Municipality	718,327
Water	Municipality	Utility bills	9,775
Water	Municipality	General operating	3,003
		Total Water Due From Municipality	12,778
		Water Net Due to Municipality	\$705,549

The following is a schedule of transfer balances for the year ending December 31, 2019:

Transfer From	Transfer To	Principal Purpose	2019 Amount
Electric	Municipality	Tax Equivalents	\$8,714,477
Water	Municipality	Tax Equivalents	\$357,668
Water	Municipality	Tax Equivalents	\$357,6

NOTE 4: Restricted Assets

Certain proceeds of the Utilities' revenue bonds, as well as certain resources set aside for their repayment, are classified as restricted assets on the statement of net position because their use is limited. The following accounts are reported as restricted assets of the Electric Utility:

	<u>2019</u>
Current Assets	
Debt Service Account	\$1,174,592
Used to segregate resources accumulated for debt service payments over the next twelve months.	
Noncurrent Assets	
Reserve Account	\$12,955,835

Proceeds deposited to be used to pay principal and interest payments on long-term debt.

NOTE 5: Changes in Capital Assets

ELECTRIC

A summary of changes in electric capital assets for 2019 follows:

	Balance 1/1/19	Increases	Decreases	<u>Balance 12/31/19</u>
Capital assets, not being depreciated:				
Construction in progress	\$19,277,379	\$5,988,993	\$17,098,485	\$8,167,887
Land and land rights	9,542,782	-	-	9,542,782
Total capital assets, not being depreciated	28,820,161	5,988,993	17,098,485	17,710,669
Capital assets, being depreciated:				
Buildings, structures and improvements	55,297,603	10,499,172	-	65,796,775
Installations, equipment and fixtures	407,593,275	16,282,401	699,795	423,175,881
Total capital assets, being depreciated	462,890,878	26,781,573	699,795	488,972,656
Less: Accumulated depreciation	219,994,405	13,565,829	521,463	233,038,771
Depreciable Assets, Net	242,896,473		-	255,933,885
Net Capital Assets	\$271,716,634		=	\$273,644,554

NOTE 5: Changes in Capital Assets (continued)...

WATER

A summary of changes in water capital assets for 2019 follows:

	Balance 1/1/19	<u>Increases</u>	<u>Decreases</u>	Balance 12/31/19
Capital assets, not being depreciated:				
Construction in progress	\$3,682,214	\$1,919,608	\$3,471,008	\$2,130,814
Land and land rights	677,486	-	-	677,486
Total capital assets, not being depreciated	4,359,700	1,919,608	3,471,008	2,808,300
Capital assets, being depreciated:				
Buildings, structures and improvements	19,189,171	-	-	19,189,171
Installations, equipment and fixtures	126,679,558	4,397,783	122,286	130,955,055
Total capital assets, being depreciated	145,868,729	4,397,783	122,286	150,144,226
Less: Accumulated depreciation	51,385,323	2,741,529	85,337	54,041,515
Depreciable Assets, Net	94,483,406		-	96,102,711
Net Capital Assets	\$98,843,106		=	\$98,911,011

In 2019, capital assets totaling \$3,109 were contributed to the Utility by other funds of the City of Rochester, and \$887,422 was contributed to the Utility by others.

NOTE 6: Long-Term Obligations

ELECTRIC

The following revenue bonds have been issued:

Date	Purpose	Final Maturity	Interest Rate	Original Amount	Outstanding Amount 12/31/19
2/15/17	Revenue Bond Series 2017A-Westside Energy Station, Customer Service Center expansion, transmission and substation work, distribution system expansion, and refund remaining 2007C issue	12/1/47	2.00-5.00%	\$108,255,000	\$102,200,000
11/17/15	Revenue Bond Series 2015E-Advance refund a portion of the 2007C issue	12/1/30	3.00-5.00%	39,970,000	34,180,000
5/29/13	Revenue Bond Series 2013B-CapX2020 Southwest Metro to Rochester to La Crosse transmission line project	12/1/43	3.00-5.00%	38,370,000	34,800,000

Revenue bond debt service requirements to maturity follows:

Year Ending December 31	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2020	\$6,015,000	\$8,080,100	\$14,095,100
2021	6,315,000	7,779,350	14,094,350
2022	6,625,000	7,472,050	14,097,050
2023	6,955,000	7,140,800	14,095,800
2024	7,310,000	6,793,050	14,103,050
2025-2029	41,505,000	28,965,850	70,470,850
2030-2034	25,925,000	20,538,300	46,463,300
2035-2039	25,405,000	15,029,950	40,434,950
2040-2044	29,770,000	8,216,750	37,986,750
2045-2047	15,355,000	1,560,500	16,915,500
	\$171,180,000	\$111,576,700	\$282,756,700

All utility revenues net of specified operating expenses are pledged as security of the above revenue bonds until the bonds are paid off. Principal and interest paid for 2019 was \$14,091,350, which consisted entirely of scheduled principal and interest payments. Total gross revenues as defined for the same period were \$167,578,402. Annual principal and interest payments are expected to require 6% of gross revenues on average.

All of the Utility's outstanding revenue bonds contain a provision that upon the occurrence and continuation of an event of default, the Bondowners' Trustee, or if there is none, the owners of 25% in aggregate amount of the parity bonds then outstanding, may, by written notice to the City, declare the entire unpaid principal of the parity bonds due and payable.

LONG-TERM OBLIGATIONS SUMMARY – ELECTRIC

Long-term obligation activity for the year ended December 31, 2019 is as follows:

	<u>1/1/19 Balance</u>	Additions	<u>Reductions</u>	<u>12/31/19 Balance</u>	<u>Due Within</u> <u>One Year</u>
Long-term debt	\$176,905,000	\$ -	\$5,725,000	\$171,180,000	\$6,015,000
Bond discount/premium	20,895,867	-	2,074,376	18,821,491	-
Accrued Compensated Absences	2,996,768	278,825	138,471	3,137,122	1,771,081
Pre-1968 Pension Liability	6,000	-	-	6,000	-
Net Pension Liability	12,826,293	-	242,272	12,584,021	-
Unearned Revenue	6,435,039	2,310,477	123,083	8,622,433	-
Totals	\$220,064,967	\$2,589,302	\$8,303,202	\$214,351,067	\$7,786,081

LONG-TERM OBLIGATIONS SUMMARY - WATER

Long-term obligation activity for the year ended December 31, 2019 is as follows:

	<u>1/1/19 Balance</u>	Additions	Reductions	<u>12/31/19 Balance</u>	<u>Due Within</u> <u>One Year</u>
Accrued Compensated Absences	\$492,381	\$29,787	\$15,775	\$506,393	\$329,013
Net Pension Liability	1,494,728	66,379	-	1,561,107	-
Totals	\$1,987,109	\$96,166	\$15,775	\$2,067,500	\$329,013

INTEREST EXPENSE – ELECTRIC

	2013
Bond interest expense	\$8,342,496
Bond premium, discount & refunding amortization	(1,901,509)
Interest expense	31,524
Allowance for funds used during construction	(83,791)
Totals	\$6,388,720

2010

NOTE 7: Net Position

GASB Statement No. 34 requires the classification of net position into three components – net investment in capital assets, restricted, and unrestricted. These classifications are defined as follows:

NET INVESTMENT IN CAPITAL ASSETS

This component of net position consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction, or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction, or improvement of those assets or related debt are included in this component of net position. If there are significant unspent related debt proceeds or deferred inflows of resources at the end of the reporting period, the portion of the debt or deferred inflows of resources attributable to the unspent amount are not included in the calculation of net investment in capital assets. Instead, that portion of the debt or deferred inflows of resources are included in the same net position component (restricted or unrestricted) as the unspent amount.

RESTRICTED

This component of net position consists of restricted assets reduced by liabilities and deferred inflows of resources related to those assets. Generally, a liability relates to restricted assets if the asset results from a resource flow that also results in the recognition of a liability or if the liability will be liquidated with the restricted assets reported.

UNRESTRICTED

This component of net position is the net amount of the assets, deferred outflows of resources, liabilities, and deferred inflows of resources that are not included in the determination of net investment in capital assets or the restricted component of net position.

NOTE 8: Pension Plans

A. Plan Description

The Utilities, as departments of the City of Rochester, participate in the General Employees Retirement Plan cost-sharing multiple-employer defined benefit pension plan administered by the Public Employees Retirement Association of Minnesota (PERA). PERA's defined benefit pension plans are established and administered in accordance with Minnesota Statutes, Chapters 353 and 356. PERA's defined benefit pension plans are tax qualified plans under Section 401(a) of the Internal Revenue Code.

All full-time and certain part-time employees of the Utilities are covered by the General Employees Plan. General Employees Plan members belong to the Coordinated Plan. Coordinated Plan members are covered by Social Security.

B. Benefits Provided

PERA provides retirement, disability, and death benefits. Benefit provisions are established by state statute and can only be modified by the state Legislature. Vested, terminated employees who are entitled to benefits, but are not receiving them yet, are bound by the provisions in effect at the time they last terminated their public service.

General Employees Plan benefits are based on a member's highest average salary for any five successive years of allowable service, age, and years of credit at termination of service. Two methods are used to compute benefits for PERA's Coordinated Plan members. Members hired prior to July 1, 1989, receive the higher of Method 1 or Method 2 formulas. Only Method 2 is used for members hired after June 30, 1989. Under Method 1, the accrual rate for Coordinated members is 1.2% of average salary for each of the first 10 years of service and 1.7% of average salary for each additional year. Under Method 2, the accrual rate for Coordinated members is 1.2% of service. For members hired prior to July 1, 1989, a full annuity is available when age plus years of service equal 90 and normal retirement age is 65. For members hired on or after July 1, 1989, normal retirement age is the age for unreduced Social Security benefits capped at 66.

Annuities, disability benefits, and survivor benefits are increased effective every January 1. Beginning January 1, 2019, the postretirement increase will be equal to 50.0% of the cost-of-living adjustment (COLA) announced by the SSA, with a minimum increase of at least 1.0% and a maximum of 1.5%. Recipients that have been receiving the annuity or benefit for at least a full year as of the June 30 before the effective date of the increase will receive the full increase. For recipients receiving the annuity or benefit for at least one month but less than a full year as of the June 30 before the effective date of the increase that normal retirement age (age 65 if hired prior to July 1, 1989, or age 66 for individuals hired on or after July 1, 1989). Members retiring under Rule of 90 are exempt from the delay to normal retirement.

C. Contributions

Minnesota Statutes Chapter 353 sets the rates for employer and employee contributions. Contribution rates can only be modified by the state Legislature.

Coordinated Plan members were required to contribute 6.5% of their annual covered salary in calendar year 2019; the Utilities were required to contribute 7.5% for Coordinated Plan members. The Utilities' contributions to the General Employees Fund for the year ended December 31, 2019, were \$1,258,692 and \$157,836 for the Electric Utility and Water Utility respectively. The Utilities' contributions were equal to the required contributions as set by state statute.

D. Pension Costs

At December 31, 2019, the Electric Utility reported a liability of \$12,584,021, and the Water Utility reported a liability of \$1,561,107 as each utility's allocated share of the City of Rochester's proportionate share of \$41,316,543 of the General Employees Fund's net pension liability. The City of Rochester's net pension liability reflected a reduction due to the State of Minnesota's contribution of \$16 million to the fund in 2019. The State of Minnesota is considered a nonemployer contributing entity and the state's contribution meets the definition of a special funding situation. The State of Minnesota's proportionate share of the net pension liability associated with the City of Rochester totaled \$1,284,111. The net pension liability was measured as of June 30, 2019 and the total pension liability used to calculate the net pension liability was based on the City's contributions received by PERA during the measurement period for employer payroll paid dates from July 1, 2018, through June 30, 2019, relative to the total employer contributions received from all of PERA's participating employers. At June 30, 2019, the City's proportionate share was 0.7473%, which was an increase of 0.0002% from its proportion measured as of June 30, 2018.

City of Rochester's proportionate share of the net pension liability	\$41,316,543
State of Minnesota's proportionate share of the net pension liability associated with the City of Rochester	1,284,111
Total	\$42,600,654

For the year ended December 31, 2019, the Electric Utility and Water Utility recognized pension expense of \$1,313,421 and \$259,902 respectively as allocated shares of the City of Rochester's General Employees Plan's pension expense. In addition, the City recognized an additional \$96,168 as pension expense (and grant revenue) for its proportionate share of the State of Minnesota's contribution of \$16 million to the General Employees Fund.

At December 31, 2019, the Electric Utility reported its allocated share of the City of Rochester's General Employees Plan's deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>Deferred Outflows</u> <u>of Resources</u>	<u>Deferred Inflows</u> <u>of Resources</u>
Differences between expected and actual economic experience	\$354,730	\$ -
Changes in actuarial assumptions	-	1,011,543
Net collective difference between projected and actual investment earnings	-	1,354,013
Changes in proportion	269,925	227,198
Contributions paid to PERA subsequent to the measurement date	637,397	-
Total	\$1,262,052	\$2,592,754

\$637,397 reported as deferred outflows of resources related to pensions resulting from Electric Utility contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended December 31, 2020. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended December 31:	Pension Expense Amount
2020	(\$578,493)
2021	(1,154,643)
2022	(255,241)
Thereafter	20,278

At December 31, 2019, the Water Utility reported its allocated share of the City of Rochester's General Employees Plan's deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>Deferred Outflows</u> <u>of Resources</u>	<u>Deferred Inflows</u> <u>of Resources</u>
Differences between expected and actual economic experience	\$42,705	\$ -
Changes in actuarial assumptions	-	119,478
Net collective difference between projected and actual investment earnings	-	156,628
Changes in proportion	31,505	26,476
Contributions paid to PERA subsequent to the measurement date	76,683	-
Total	\$150,893	\$302,582

\$76,683 reported as deferred outflows of resources related to pensions resulting from Water Utility contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended December 31, 2020. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended December 31:	Pension Expense Amount
2020	(\$66,704)
2021	(134,533)
2022	(29,651)
Thereafter	2,516

E. Actuarial Assumptions

The total pension liability in the June 30, 2019, actuarial valuation was determined using an individual entry-age normal actuarial cost method and the following actuarial assumptions:

Inflation	2.50% per year
Active Member Payroll Growth	3.25% per year
Investment Rate of Return	7.50%

Salary increases were based on a service-related table. Mortality rates for active members, retirees, survivors, and disabilitants for all plans were based on RP 2014 tables for males or females, as appropriate, with slight adjustments to fit PERA's experience. Cost of living benefit increases after retirement for retirees are assumed to be 1.25% per year for the General Employees Plan.

Actuarial assumptions used in the June 30, 2019 valuation were based on the results of actuarial experience studies. The most recent four-year experience study in the General Employees Plan was completed in 2019.

The following changes in actuarial assumptions occurred in 2019:

Changes in Actuarial Assumptions:

• The mortality projection scale was changed from MP-2017 to MP-2018.

Changes in Plan Provisions:

• The employer supplemental contribution was changed prospectively, decreasing from \$31.0 million to \$21.0 million per year. The State's special funding contribution was changed prospectively, requiring \$16.0 million due per year through 2031.

The State Board of Investment, which manages the investments of PERA, prepares an analysis of the reasonableness on a regular basis of the long-term expected rate of return using a building-block method in which best-estimate ranges of expected future rates of return are developed for each major asset class. These ranges are combined to produce an expected long-term rate of return by weighting the expected future rates of return by the target asset allocation percentages. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Domestic Equity	35.5%	5.10%
Private Markets	25.0%	5.90%
Fixed Income	20.0%	0.75%
International Equity	17.5%	5.90%
Cash Equivalents	2.0%	0.00%
Total	100.0%	

F. Discount Rate

The discount rate used to measure the total pension liability in 2019 was 7.5%. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and employers will be made at rates set in Minnesota Statutes. Based on these assumptions, the fiduciary net position of the General Employees Fund was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

G. Pension Liability Sensitivity

The following presents the Electric Utility's and Water Utility's allocated shares of the City of Rochester's net pension liability for the General Employees Fund plan participated in, calculated using the discount rate disclosed in the preceding paragraph, as well as what each utility's allocated share of the net pension liability would be if it were calculated using a discount rate one percentage point lower or one percentage point higher than the current discount rate:

	1% Decrease in Discount Rate (6.5%)	Current Discount Rate (7.5%)	1% Increase in Discount Rate (8.5%)
Electric Utility's allocated share of the General Employees Fund net pension liability:	\$20,687,452	\$12,584,021	\$5,893,027
Water Utility's allocated share of the General Employees Fund net pension liability:	\$2,566,376	\$1,561,107	\$731,058

H. Pension Plan Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position is available in a separately-issued PERA financial report that includes financial statements and required supplementary information. That report may be obtained on the Internet at www.mnpera.org.

I. Other Pension Plans

The Utilities had maintained an unqualified supplemental pension plan. The plan was unfunded and was discontinued in 1968. Funds have been deposited with a plan administrator to fund the estimated benefits due under the plan. The pension reserve deposit as of December 31, 2019 was \$30,828.

J. Defined Contribution Plan (457 Plan)

The City of Rochester offers a 457 plan (Plan) to all eligible employees who elect to make contributions to the Plan. The City intends to maintain the Plan as an eligible deferred compensation plan within the meaning of section 457(b) of the Internal Revenue Code. Participation in the Plan is voluntary and not a requirement of employees. The Plan is participant-directed and available to all City of Rochester employees which permits them to defer a portion of their salary until future years. The City of Rochester does not provide contributions to the Plan. The City contracts with two deferred compensation plan vendors to offer retirement plan benefits. These vendors are Empower Retirement and ICMA-RC.

NOTE 9: Risk Management

The Utilities are exposed to various risks of loss related to torts, theft of, damage to, or destruction of assets, errors and omissions. These risks are covered through the purchase of commercial insurance, with minimal deductibles. Settled claims have not exceeded the commercial liability in any of the past three years. There were no significant reductions in coverage compared to the prior year.

The City of Rochester has established a self-insurance program for group health coverage and workers' compensation. Rochester Public Utilities participates in this self-insurance program. The group health program is limited to losses of \$315,000 per claim with a variable annual aggregate, and the 2019 workers' compensation coverage is limited to \$1,000,000 per occurrence, both through the use of stop-loss policies. The City recognizes a liability on individual claims when a loss is probable and the amount can be reasonably estimated. In addition, the City recognizes an estimated liability on unreported claims that are incurred but not yet reported. Additional details regarding the self-insurance program are disclosed in the notes to the City of Rochester's basic financial statements included in the City's 2019 Comprehensive Annual Financial Report.

NOTE 10: Accounting for the Effects of Rate Regulation

The Utilities are subject to the provisions of GASB Statement No. 62, *Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 10, 1989 FASB and AICPA Pronouncements.* This statement recognizes the economic ability of regulators, through the rate-making process, to create future economic benefits and obligations affecting rate-regulated entities. Accordingly, the Utilities record these future economic benefits and obligations as regulatory assets and deferred inflows of resources, respectively.

Regulatory assets represent probable future revenues associated with previously incurred costs that are expected to be recovered from customers. Deferred inflows of resources represent probable future reductions in revenues associated with amounts that are expected to be refunded to customers through the rate-making process.

In order for a rate-regulated entity to continue to apply the provisions of GASB Statement No. 62, it must continue to meet the following three criteria:

- 1. The entities' rates for regulated services provided to its customers must be established by an independent third-party regulator or its own governing board empowered by a statute to establish rates that bind customers;
- 2. The regulated rates must be designed to recover the specific entities' costs of providing the regulated services;
- 3. In view of the demand for the regulated services and the level of competition, it is reasonable to assume that rates set at levels that will recover the entities' costs can be charged to and collected from customers.

Based upon the Utilities' management evaluation of the three criteria discussed above in relation to its operations, and the effect of competition on its ability to recover its costs, the Utilities believe that GASB Statement No. 62 continues to apply.

NOTE 11: Commitments and Contingencies

POWER SALES AGREEMENT

The Electric Utility has a Resource Management Agreement with The Energy Authority, Inc. as its market participant in the Midcontinent Independent System Operator energy and operating reserves market for the Cascade Creek combustion turbines and Westside Energy Station reciprocating engines.

SERVICE TERRITORY SETTLEMENTS

Under settlement agreements with People's Energy Cooperative (PEC), the Electric Utility is required to make payments to PEC related to the acquisitions of certain electric service rights from PEC. The payment is based on kilowatt hours (kWh) sold in acquired areas and varies by each settlement agreement. The kWh compensation rate ranges from 14.61 mills (tenths of a cent) per kWh to 25.99 mills per kWh. These commitments expire over various periods with a maximum term of ten years for each acquisition. Costs are recognized under these agreements as service is provided and are recorded as a regulatory asset for utility rate-making purposes under the provisions of GASB Statement No. 62 and amortized over 40 years.

SOUTHERN MINNESOTA MUNICIPAL POWER AGENCY

The Electric Utility is a voting member of the Southern Minnesota Municipal Power Agency (SMMPA). The Utility has entered into a power purchase contract with SMMPA, whereby SMMPA will provide all Utility power requirements up to 216 megawatts, the contract rate of delivery. This contract expires in the year 2030. In 1999, the Utility and SMMPA agreed to a contract rate of delivery (CROD) that began in 2000. The CROD caps the amount of power SMMPA must supply to the Utility under the power purchase contract. The Utility is responsible for acquiring its power needs above the CROD. The Utility purchased 1,202,681,862 kilowatt hours totaling \$88,736,360 from SMMPA during the year ended December 31, 2019.

In December of 2019, RPU received a \$3,049,030 distribution of excess reserves from Southern Minnesota Municipal Power Agency. The distribution was recorded as other operating revenues.

The Utility leases a portion of its electrical transmission system, known as the North Loop, to SMMPA under a noncancelable operating lease through the year 2030. The Utility is responsible for all operating and maintenance costs. The Utility received a lump sum payment of \$1,500,000 in 1989 and annual lease revenues of \$36,420 are being recognized ratably over the lease term.

CENTRAL MINNESOTA MUNICIPAL POWER AGENCY

The Electric Utility has an agreement with Central Minnesota Municipal Power Agency (CMMPA) for the purchase of capacity. The remaining contract quantities and prices are as follows:

Planning Year	Megawatts (per month)	Contract Price (\$ per MW)	Purchase Price
June 1, 2019-May 31, 2020	11	\$2,900	\$382,800
June 1, 2020-May 31, 2021	11	\$3,400	\$448,800
June 1, 2021-May 31, 2022	11	\$4,000	\$528,000

LAKE ZUMBRO RESTORATION

Lake Zumbro is a reservoir on the Zumbro River formed by the Zumbro Dam which was placed in service in 1919. RPU is the owner and operator of the Zumbro Dam & Hydroelectric Facility and owns in fee title much of the lake bed. Over the years sedimentation has filled in portions of the lake. In December, 2015, RPU along with Olmsted County, Wabasha County, and the Lake Zumbro Improvement District executed an agreement where each party committed to providing funding that in total matched \$3,500,000 originally committed by the State of Minnesota to dredge sediment from portions of the lake. RPU's committed amount is \$1,167,000. Olmsted County is acting as the project manager and fiscal agent for the parties committed in the agreement. Funding by RPU occurs only as project expenditures are incurred. As of December 31, 2019, RPU had recorded the entire committed amount of \$1,167,000 with \$53,995 of that remaining to be remitted to the fiscal agent.

OPEN CONSTRUCTION CONTRACTS AND OTHER SIGNIFICANT COMMITMENTS

The Utilities have several active projects and agreements as of December 31, 2019. At year end, the Utilities' significant commitments are as follows:

Electric Projects	Spent-to-Date	Remaining Commitment
Cayenta Implementation	\$3,963,393	\$288,477
Directional Boring	1,864,803	1,363,847
Tree Trimming	528,349	672,861
Customer Billing and Payments Processing	366,917	3,157,113
Mechanical Systems Upgrade	168,981	2,346,126
Substation Projects	73,914	970,765
Stock Materials & Tools	14,925	997,276

Water Projects	Spent-to-Date	Remaining Commitment
Engineering & Consulting	\$76,684	\$73,617
Computer Water Model	46,472	19,028
Property & Building Maintenance	9,549	52,951
Stock Materials & Chemicals	1,515	93,043
Water Comprehensive Plan	-	68,500
Risk and Resilience Gap Assessment	-	49,500

LEGAL MATTERS

The Electric Utility is engaged in an administrative hearing before the Federal Energy Regulatory Commission (FERC) involving the recovery of RPU's Annual Transmission Revenue Requirement from transmission customers in the Midcontinent Independent System Operator, Inc. (MISO) region. During 2018 FERC issued an order affirming the Administrative Law Judge's 2017 ruling that RPU was entitled to recovery of its revenue requirement related to its investment in MISO Zone 16. However, FERC's order is subject to a possible appeal to the United States Court

of Appeals. The case will not be final until either the time for filing of a petition for review lapses with no such petition having been filed, or upon final order of the Court of Appeals. The related payments MISO has made and will make to RPU until the final determination is known remain subject to refund. As of December 31, 2019, RPU had \$6,617,533 recorded as an Unearned Revenue related to this matter. The matter does not involve a claim or assessment against RPU.

CLAIMS AND JUDGMENTS

From time to time, the Utilities are party to various pending claims and legal proceedings. Although the outcome of such matters cannot be forecasted with certainty, it is the opinion of management and the Utilities' attorney that the likelihood is remote that any such claims or proceedings will have a material adverse effect on the Utilities' financial position or results of operations.

NOTE 12: Subsequent Events

In November 2019 the Utility Board and City Council approved the following changes to the Electric Utility Residential Rates; \$1.20/month decrease in the Electric Utility Residential Customer Charge offset by approximately a 1.7% increase in energy rates, projected to be revenue neutral overall. The change is effective January 1, 2020. All other Electric Utility rates were left unchanged.

In November 2019, the Utility Board and the City Council approved a 3.5% overall rate increase for the Water Utility effective January 1, 2020.

On January 28, 2020, the RPU Board of Directors approved a contract between the RPU Electric Utility and New Age Tree Service of MN for \$950,766 for power line tree clearance services. The work is to be completed in 2020.

On January 28, 2020, the RPU Board of Directors approved a contract between the RPU Electric Utility and Environmental Systems Research Institute, Inc. for \$255,000 for ESRI Enterprise License.

On February 18, 2020, the RPU Board of Directors approved a contract between the RPU Water Utility and M.K. Painting, Inc., for repair and repainting of the Northern Heights Standpipe in the amount of \$380,000.

The COVID-19 outbreak in the United States has caused business disruption through mandated and voluntary closing of businesses, as well as shelter in place orders for citizens. While the disruption is temporary, there is considerable uncertainty around the duration of the closings and length of shelter in place orders. While we expect this matter to negatively impact our operating results, the related financial impact and duration cannot be reasonably estimated at this time.

In preparing these financial statements, Rochester Public Utilities has evaluated events and transactions for potential recognition or disclosure through March 31, 2020, the date the financial statements were available to be issued.

REQUIRED SUPPLEMENTARY INFORMATION (unaudited)

As of and for the Year Ended December 31, 2019

The Schedule of Employer Contributions shows the employer's required annual contributions from the annual actuarial valuation, compared with the actual contributions remitted over the past ten years.

Schedule of Rochester Public Utilities – Electric Utility Contributions Public Employees General Employees Retirement Fund Required Supplementary Information (Last Ten Years*)

Fiscal Year Ending (for the Financial Reporting Period)	Statutorily Required Contribution (a)	Contributions in Relation to the Statutorily Required Contribution (b)	Contribution Deficiency (Excess) (a-b)	Covered Payroll (d)	Contributions as a Percentage of Covered Payroll (b/d)
December 31, 2015	\$1,053,611	\$1,053,611	\$ -	\$14,048,147	7.5%
December 31, 2016	\$1,047,623	\$1,047,623	\$ -	\$13,968,307	7.5%
December 31, 2017	\$1,123,064	\$1,123,064	\$ -	\$14,974,187	7.5%
December 31, 2018	\$1,189,801	\$1,189,801	\$ -	\$15,864,013	7.5%
December 31, 2019	\$1,258,692	\$1,258,692	\$ -	\$16,782,560	7.5%

*This schedule is presented prospectively beginning with the fiscal year ended December 31, 2015.

Schedule of Rochester Public Utilities – Water Utility Contributions Public Employees General Employees Retirement Fund Required Supplementary Information (Last Ten Years*)

Fiscal Year Ending (for the Financial Reporting Period)	Statutorily Required Contribution (a)	Contributions in Relation to the Statutorily Required Contribution (b)	Contribution Deficiency (Excess) (a-b)	Covered Payroll (d)	Contributions as a Percentage of Covered Payroll (b/d)
December 31, 2015	\$125,932	\$125,932	\$ -	\$1,679,093	7.5%
December 31, 2016	\$125,295	\$125,295	\$ -	\$1,670,600	7.5%
December 31, 2017	\$131,642	\$131,642	\$ -	\$1,755,227	7.5%
December 31, 2018	\$138,727	\$138,727	\$ -	\$1,849,693	7.5%
December 31, 2019	\$157,836	\$157,836	\$ -	\$2,104,480	7.5%

*This schedule is presented prospectively beginning with the fiscal year ended December 31, 2015.

See accompanying Independent Auditors' Report and accompanying Note to the Required Supplementary Information.

Schedule of Rochester Public Utilities – Electric Utility Proportionate Share of Net Pension Liability Public Employees General Employees Retirement Fund Required Supplementary Information (Last Ten Years*)

Fiscal Year Ending (for the Measurement Period)	City of Rochester's Proportion (Percentage) of Net Pension Liability (Asset)	RPU Electric Utility's Allocated Share (Amount) of the Net Pension Liability (Asset) (a)	RPU Electric Utility's Covered Payroll (b)	RPU Electric Utility's Allocated Share of the Net Pension Liability (Asset) as a Percentage of its Covered Payroll (a/b)	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
June 30, 2015	0.7410%	\$11,722,132	\$13,004,761	90.14%	78.19%
June 30, 2016	0.7271%	\$17,900,174	\$13,124,826	136.38%	68.91%
June 30, 2017	0.7701%	\$15,060,666	\$13,811,891	109.04%	75.90%
June 30, 2018	0.7471%	\$12,826,294	\$14,829,552	86.49%	79.53%
June 30, 2019	0.7473%	\$12,584,021	\$15,488,263	81.25%	80.23%

*This schedule is presented prospectively beginning with the fiscal year ended June 30, 2015.

Schedule of Rochester Public Utilities – Water Utility Proportionate Share of Net Pension Liability Public Employees General Employees Retirement Fund Required Supplementary Information (Last Ten Years*)

Fiscal Year Ending (for the Measurement Period)	City of Rochester's Proportion (Percentage) of Net Pension Liability (Asset)	RPU Water Utility's Allocated Share (Amount) of the Net Pension Liability (Asset) (a)	RPU Water Utility's Covered Payroll (b)	RPU Water Utility's Allocated Share of the Net Pension Liability (Asset) as a Percentage of its Covered Payroll (a/b)	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
June 30, 2015	0.7410%	\$1,400,562	\$1,512,163	92.62%	78.19%
June 30, 2016	0.7271%	\$2,105,210	\$1,582,656	133.02%	68.91%
June 30, 2017	0.7701%	\$1,756,779	\$1,646,190	106.72%	75.90%
June 30, 2018	0.7471%	\$1,494,729	\$1,696,245	88.12%	79.53%
June 30, 2019	0.7473%	\$1,561,107	\$1,926,372	81.04%	80.23%

*This schedule is presented prospectively beginning with the fiscal year ended June 30, 2015.

See accompanying Independent Auditors' Report and accompanying Note to the Required Supplementary Information.

NOTE TO THE REQUIRED SUPPLEMENTARY INFORMATION

(unaudited)

As of and for the Year Ended December 31, 2019

NOTE 1: General Employees Retirement Fund (GERF) administered by the Public Employees Retirement Association of Minnesota (PERA)

The amounts determined for each fiscal year were determined as of the calendar year end that occurred within the fiscal year. The City of Rochester is required to present the last ten fiscal years of data; however accounting standards allow the presentation of as many year as are available until ten fiscal years are presented.

There were no changes of benefit terms for any participating employer in the GERF.

2019 Changes:

Changes in Actuarial Assumptions:

• The mortality projection scale was changed from MP-2017 to MP-2018.

Changes in Plan Provisions:

• The employer supplemental contribution was changed prospectively, decreasing from \$31.0 million to \$21.0 million per year. The State's special funding contribution was changed prospectively, requiring \$16.0 million due per year through 2031.

2018 Changes:

Changes in Actuarial Assumptions:

- The mortality projection scale was changed from MP-2015 to MP-2017.
- The assumed benefit increase was changed from 1.0% per year through 2044 and 2.5% per year thereafter to 1.25% per year.

Changes in Plan Provisions:

- The augmentation adjustment in early retirement factors is eliminated over a five-year period starting July 1, 2019, resulting in actuarial equivalence after June 30, 2024.
- Interest credited on member contributions decreased from 4.0% to 3.0%, beginning July 1, 2018.
- Deferred augmentation was changed to 0.0%, effective January 1, 2019. Augmentation that has already accrued for deferred members will still apply.
- Contribution stabilizer provisions were repealed.
- Postretirement benefit increases were changed from 1.0% per year with a provision to increase to 2.5% upon attainment of 90.0% funding ratio to 50.0% of the Social Security Cost of Living Adjustment, not less than 1.0% and not more than 1.5%, beginning January 1, 2019.
- For retirements on or after January 1, 2024, the first benefit increase is delayed until the retiree reaches normal retirement age; does not apply to Rule of 90 retirees, disability benefit recipients, or survivors.
- Actuarial equivalent factors were updated to reflect revised mortality and interest assumptions.

See accompanying Independent Auditors' Report.

2017 Changes:

Changes in Actuarial Assumptions:

- The combined service annuity (CSA) loads were changed from 0.8% for active members and 60.0% for vested and nonvested deferred members. The revised CSA loads are now 0.0% for active member liability, 15.0% for vested deferred member liability and 3.0% for nonvested deferred member liability.
- The assumed postretirement benefit increase rate was changed from 1.0% per year for all years to 1.0% per year through 2044 and 2.5% per year thereafter.

Changes in Plan Provisions:

- The State's contribution for the Minneapolis Employees Retirement Fund equals \$16,000,000 in 2017 and 2018, and \$6,000,000 thereafter.
- The Employer Supplemental Contribution for the Minneapolis Employees Retirement Fund changed from \$21,000,000 to \$31,000,000 in calendar years 2019 to 2031. The state's contribution changed from \$16,000,000 to \$6,000,000 in calendar years 2019 to 2031.

2016 Changes:

Changes in Actuarial Assumptions:

- The assumed postretirement benefit increase rate was changed from 1.0% per year through 2035 and 2.5% per year thereafter to 1.0% per year for all years.
- The assumed investment return was changed from 7.9% to 7.5%. The single discount rate was changed from 7.9% to 7.5%.
- Other assumptions were changed pursuant to the experience study dated June 30, 2015. The assumed future salary increases, payroll growth, and inflation were decreased by 0.25% to 3.25% for payroll growth and 2.5% for inflation.

Changes in Plan Provisions:

• There have been no changes since the prior valuation.

2015 Changes:

Changes in Actuarial Assumptions:

• The assumed postretirement benefit increase rate was changed from 1.0% per year through 2030 and 2.5% per year thereafter to 1.0% per year through 2035 and 2.5% per year thereafter.

Changes in Plan Provisions:

• On January 1, 2015 the Minneapolis Employees Retirement Fund was merged into the General Employees Fund, which increased the total pension liability by \$1.1 billion and increased the fiduciary plan net position by \$892 million. Upon consolidation, state and employer contributions were revised; the State's contribution of \$6 million, which meets the special funding situation definition, is due September 2015.

See accompanying Independent Auditors' Report.

OPERATING AND FINANCIAL STATISTICS (unaudited)

ELECTRIC

ELECIKIC						
	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2009</u>
RETAIL CUSTOMERS:						(ten years ago)
Residential	51,344	50,353	49,323	48,426	46,961	43,123
General Service	5,033	4,976	4,904	4,862	4,807	4,546
Industrial / Commercial	1	2	2	2	2	2
Other	4	4	4	4	4	4
Total Retail Customers	56,382	55,335	54,233	53,294	51,774	47,675
RETAIL SALES: (mWh)						
Residential	353,018	362,234	339,825	346,974	335,708	325,400
General Service	648,058	700,973	645,765	653,742	644,067	633,700
Industrial / Commercial	158,948	127,341	187,572	194,520	205,164	246,180
Other	14,434	14,530	14,686	14,770	14,453	15,808
Total Retail Sales (mWh)	1,174,458	1,205,078	1,187,848	1,210,006	1,199,392	1,221,088
RETAIL REVENUE:						
Residential	\$53,611,935	\$53,451,092	\$49,179,998	\$46,886,573	\$44,025,807	\$39,405,261
General Service	75,137,598	79,841,855	72,689,236	69,181,817	66,051,022	60,130,384
Industrial / Commercial	16,733,665	13,505,761	18,971,304	18,212,053	18,227,249	18,984,349
Other	2,456,914	5,115,153	5,938,292	7,730,497	5,256,387	4,573,021
Total Retail Revenue	\$147,940,112	\$151,913,861	\$146,778,830	\$142,010,940	\$133,560,465	\$123,093,015
Steam Sales (MLBs)	362,699	330,033	439,864	453,699	441,791	438,810
Steam Revenues	\$3,809,740	\$4,322,168	\$4,418,805	\$4,038,836	\$5,412,228	\$5,178,145
Annual Peak (Megawatts)	283.8	277.1	266.2	276.2	262.0	261.0
Total mWh Generated	74,651	112,657	38,968	55,396	47,384	66,726
Total mWh Purchased	1,204,808	1,228,695	1,216,551	1,239,832	1,226,956	1,235,082
Year End Restricted/ Unrestricted Cash & Investment Balance	\$102,858,897	\$92,950,417	\$94,046,678	\$46,453,195	\$51,201,139	\$46,566,146
WATER	2010	2010	2017	2016	2015	<u>2009</u>
RETAIL CUSTOMERS:	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	(ten years ago)
Residential	36,860	36,531	36,134	35,736	35,332	33,337
Industrial / Commercial	3,607	3,668	3,614	3,578	3,501	3,395
Total Retail Customers	40,467	40,199	39,748	39,314	38,833	36,732
RETAIL SALES: (ccf)						-
Residential	2,521,799	2,657,659	2,713,284	2,654,992	2,675,696	3,007,600
Industrial / Commercial	2,321,733	2,057,059	3,061,222	2,034,992	2,073,090	2,877,666
	2,000,374	2,300,302	5,001,222	5,075,274	2,703,972	2,077,000

Total Retail Sales (ccf)	5,330,373	5,618,161	5,774,506	5,728,266	5,439,668	5,885,266
RETAIL REVENUE:						
Residential	\$5,786,153	\$5,549,146	\$5,189,102	\$4,768,468	\$4,385,870	\$4,202,344
Industrial / Commercial	3,612,834	3,523,158	3,409,516	3,236,888	2,806,087	2,680,653
Public Fire Protection	560,258	528,273	522,724	513,738	596,323	541,544
Total Retail Revenue	\$9,959,245	\$9,600,577	\$9,121,342	\$8,519,094	\$7,788,280	\$7,424,541
Total Pumped (billion gallons)	4.3	4.4	4.5	4.5	4.3	4.7
Year End Restricted/ Unrestricted Cash & Investment Balance	\$10,529,197	\$9,334,809	\$7,122,783	\$5,705,448	\$4,918,129	\$5,869,010

LEADERSHIP



Mark Kotschevar General Manager



Sidney Jackson Director of Core Services



Peter Hogan Director of Corporate Services



Steve Nyhus Director of Compliance and Public Affairs



Jeremy Sutton Director of Power Resources



Krista Boston Director of Customer Relations

UTILITY BOARD



Brian Morgan, P.E. Board President Engineering Manager – Kerry



Melissa Graner Johnson, J.D. Board Vice President Wealth Management Trust Advisor – U.S. Bank



Michael Wojcik Board Member & City Council Liaison Owner – Elite Consulting, Inc.; City Council Member – City of Rochester



Tim Haskin Board Member Director, Sales Consulting – Sabre Technologies/ PRISM Group



Brett Gorden, P.E., M.B.A Board Member Section Head of Utility Operations, Division of Facilities Management – Mayo Clinic

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Baker Tilly Virchow Krause, LLP • Independent Auditors Kennedy & Graven • Bond Counsel Baker Tilly Municipal Advisors, LLP • Financial Advisors

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